

State of Washington  
**REPORT OF EXAMINATION  
FOR WATER RIGHT APPLICATION**

File No. S2-30600  
WAC Doc ID:

<b>PRIORITY DATE</b> August 6, 2012	<b>APPLICATION NUMBER</b> S2-30600
--	---------------------------------------

<b>MAILING ADDRESS</b> U.S. Fish & Wildlife Service 911 NE 11 <sup>th</sup> Avenue Portland, OR 97232	<b>SITE ADDRESS (IF DIFFERENT)</b> U.S. Fish & Wildlife Service 56961 State Route 14 Cook, WA 98605
--	--

**Quantity Authorized for Withdrawal or Diversion**

DIVERSION RATE	UNITS	ANNUAL QUANTITY (AF/YR)
1.6	CFS	20.6 (non-additive)

**Purpose**

PURPOSE	WITHDRAWAL OR DIVERSION RATE			ANNUAL QUANTITY (AF/YR)		PERIOD OF USE (mm/dd)
	ADDITIVE	NON-ADDITIVE	UNITS	ADDITIVE	NON-ADDITIVE	
Multiple Domestic supply		0.1	CFS		20.6	Year-round
Fish hatchery usage	1.5		CFS	Non-consumptive		Year-round

**Source Location**

WATERBODY	TRIBUTARY TO	COUNTY	WATER RESOURCE INVENTORY AREA
Un-named spring	L. White Salmon	Skamania	29
Un-named creek	L. White Salmon	Skamania	29

SOURCE FACILITY/DEVICE	PARCEL	TWN	RNG	SEC	QQ Q	LATITUDE	LONGITUDE
Un-named spring	03092600020000	3N	9E	26	NENW	45°43'27"N	121°38'42"W
Un-named creek (Hillside Spring)	03092600020000	3N	9E	26	SEnw	45°43'12"N	121°38'42"W

Datum: WGS84

**Place of Use (See Map, Attachment 1)****PARCEL**

Parcel Nos. 03092600020000, 03092600030000, 03092600060000, and 03092600070000 all within portions of Section 26 of T3N, R9E, Skamania County

**LEGAL DESCRIPTION OF AUTHORIZED PLACE OF USE**

See attached map.

**Proposed Works**

Water for multiple domestic supply is diverted from a spring located approximately ¼ mile north of the main hatchery buildings through an existing 6-inch diameter pipeline along Cook Underwood Road to a 30,000-gallon water tank where the water is treated. From there, the water goes through a distribution system to each of the buildings and housing units that utilize domestic water. The water for fish hatchery usage is diverted from an unnamed stream into a collection box located approximately 100 feet west of the hatchery administration building through an existing 14-inch diameter pipeline to the hatchery buildings, with return flow water being returned to the Little White Salmon River. The diverted water from this water source, which is called Hillside Spring by the applicant, goes into a mixing box, which also receives water from three other sources, Bailey Spring, Roadside Spring, and the primary source, which is the Little White Salmon River.

**Development Schedule**

BEGIN PROJECT	COMPLETE PROJECT	PUT WATER TO FULL USE
Completed		May 1, 2015

**Measurement of Water Use**

How often must water use be measured?	Weekly
How often must water use data be reported to Ecology?	Annually (Jan 31)
What volume should be reported?	Total Annual Volume
What rate should be reported?	Annual Peak Rate of Withdrawal (gpm/cfs)

**Provisions****Measurements, Monitoring, Metering and Reporting**

An approved measuring device shall be installed and maintained for each of the sources identified by this water right in accordance with the rule "Requirements for Measuring and Reporting Water Use", WAC 173-173, which describes the requirements for data accuracy, device installation and operation, and information reporting. It also allows a water user to petition the Department of Ecology for modifications to some of the requirements.

Recorded water use data shall be submitted via the Internet. To set up an Internet reporting account, contact the Ecology Southwest Regional Office. If you do not have Internet access, you can still submit hard copies by contacting the Regional Office for forms to submit your water use data.

**Department of Fish and Wildlife Requirement(s)**

The intake(s) shall be screened in accordance with Department of Fish and Wildlife screening criteria (pursuant to RCW 77.57.010, RCW 77.57.070, and RCW 77.57.040). Contact the Department of Fish and Wildlife, 600 Capitol Way N, Olympia, WA 98501-1091. Attention: Habitat Program, Phone: (360) 902-2534 if you have questions about screening criteria. <http://wdfw.wa.gov/about/regions/>

A permit from the Department of Fish and Wildlife may be needed to raise fish in any state waters: <http://wdfw.wa.gov/about/regions/>.

**Proof of Appropriation**

The water right holder shall file the notice of Proof of Appropriation of water (under which the certificate of water right is issued) when the permanent distribution system has been constructed and the quantity of water required by the project has been put to full beneficial use. The certificate will reflect the extent of the project perfected within the limitations of the permit. Elements of a proof inspection may include, as appropriate, the source(s), system instantaneous capacity, beneficial use(s), annual quantity, place of use, and satisfaction of provisions.

**Schedule and Inspections**

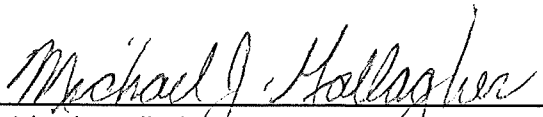
Department of Ecology personnel, upon presentation of proper credentials, shall have access at reasonable times, to the project location, and to inspect at reasonable times, records of water use, wells, diversions, measuring devices and associated distribution systems for compliance with water law.

**Findings of Facts**

Upon reviewing the investigator's report, I find all facts, relevant and material to the subject application, have been thoroughly investigated. Furthermore, I concur with the investigator that water is available from the source in question; that there will be no impairment of existing rights; that the purpose(s) of use are beneficial; and that there will be no detriment to the public interest.

Therefore, I ORDER approval of Application No. S2-30600 subject to existing rights and the provisions specified above.

Signed at Olympia, Washington, this 5<sup>th</sup> day of December 2013.

  
\_\_\_\_\_  
Michael J. Gallagher, Section Manager  
Water Resources Program/SWRO  
Department of Ecology

## Your Right To Appeal

You have a right to appeal this Order to the Pollution Control Hearing Board (PCHB) within 30 days of the date of receipt of this Order. The appeal process is governed by Chapter 43.21B RCW and Chapter 371-08 WAC. "Date of receipt" is defined in RCW 43.21B.001(2).

To appeal you must do the following within 30 days of the date of receipt of the Order.

- File your appeal and a copy of this Order with the PCHB (see addresses below). Filing means actual receipt by the PCHB during regular business hours.
- Serve a copy of your appeal and this Order on Ecology in paper form - by mail or in person. (See addresses below.) E-mail is not accepted.

You must also comply with other applicable requirements in Chapter 43.21B RCW and Chapter 371-08 WAC.

Street Addresses	Mailing Addresses
<b>Department of Ecology</b> Attn: Appeals Processing Desk 300 Desmond Drive SE Lacey, WA 98503	<b>Department of Ecology</b> Attn: Appeals Processing Desk PO Box 47608 Olympia, WA 98504-7608
<b>Pollution Control Hearings Board</b> 111 Israel RD SW STE 301 Tumwater, WA 98501	<b>Pollution Control Hearings Board</b> PO Box 40903 Olympia, WA 98504-0903

Please send a copy of your appeal to:

Michael J. Gallagher, Section Manager  
Water Resources Program  
Southwest Regional Office  
P.O. Box 47775  
Olympia WA 98504-7775

## **BACKGROUND**

### **Cost Reimbursement**

This application is being processed under a cost reimbursement agreement between the applicant and the Department of Ecology (Ecology). This report has been prepared by HDR Engineering, Inc. (HDR) under Ecology Cost-Reimbursement Agreement No. HDR009 (Master Contract No. C1000189). The Work Assignment for this project was authorized by Ecology on March 19, 2013.

### **Project Description/Intent of Application**

This application was filed by the U.S. Fish & Wildlife Service (applicant) for their existing Little White Salmon Fish Hatchery in Skamania County. This application is for two different sources: one from an un-named spring for multiple domestic supply for the hatchery, administrative facilities, and residences, and the other source for water used from an un-named creek designated by the applicant as Hillside Spring for fish hatchery usage.

#### Multiple Domestic Supply

One intent of this application is to document the current place of use for the water usage for domestic supply since the place of use for domestic supply has expanded over the years as more hatchery buildings and housing units have been constructed.

Water is diverted from an un-named spring located approximately ¼ mile north of the main hatchery buildings through a 6-inch pipeline, to a storage tank and treatment facilities and then to a distribution system to six residences and all the hatchery-related facilities that use water for multiple domestic supply.

#### Fish Hatchery Usage

Although the water from the Hillside Spring source that is used for fish hatchery usage was the initial source that was used for this fish hatchery which began operation in 1896, no water right has ever been issued for this source. Therefore, another intent of this application is to obtain a water right for this long-standing use of water from this source for fish hatchery usage. In addition, the applicant's intention is to document that the entire property owned by the applicant is the place of use for the fish hatchery water usage. Since there is no existing water right for this source, it is considered to be an additive water right if approved.

The water for fish hatchery usage is diverted from an un-named stream (Hillside Spring) into a collection box located approximately 100 feet west of the hatchery administration building and approximately 200 feet upstream of the confluence with the Little White Salmon River, through an existing 14-inch diameter pipeline to a mixing box and then to the hatchery buildings, with return flow water being returned to the Little White Salmon River. The diverted water from this water source, which is called Hillside Spring by the applicant, goes into a mixing box, which also receives water from three other sources: Bailey Spring, Roadside Spring, and the primary source, which is the Little White Salmon River.

The annual quantities applied for as shown in the following table is based on a continuous diversion of the two instantaneous quantities that were applied for.

**Table 1. Summary of Application No. S2-30600**

Attributes	Proposed
Applicant	U.S. Fish & Wildlife Service
Application Received	August 6, 2012
Instantaneous Quantity (Qi)	0.1 cfs for multiple domestic supply 1.5 cfs for fish hatchery usage
Annual Quantity (Qa)	73 acre-feet per year (AF/YR) for domestic supply 1,095 AF/YR for fish hatchery usage
Source	Spring/ Unn. stream tributary to L. White Salmon R.
Point of Diversion	NENW and SENW Section 26, T 3N, R 9E
Purpose of Use	Multiple domestic supply, fish hatchery usage
Period of Use	Year round
Place of Use	Parcel Nos. 03092600020000, 03092600030000, 03092600060000, and 03092600070000, all within portions of Section 26, T. 3N, R 9E.

#### **Legal Requirements for Application Processing**

The following requirements must be met prior to processing a water right application:

##### **Public Notice**

Public notice of the application was given in the Skamania County Pioneer, published in Skamania County on September 5 and September 12, 2012. There were no comments or protests received during the 30-day protest period following the last date of publication.

##### **State Environmental Policy Act (SEPA)**

A water right application is subject to a SEPA threshold determination (i.e., an evaluation whether there are likely to be significant adverse environmental impacts) if any one of the following conditions are met.

- (a) It is a surface water right application for more than 1 cubic feet per second, unless that project is for agricultural irrigation, in which case the threshold is increased to 50 cubic feet per second, so long as that irrigation project will not receive public subsidies
- (b) It is a groundwater right application for more than 2,250 gallons per minute
- (c) It is an application that, in combination with other water right applications for the same project, collectively exceed the amounts above
- (d) It is a part of a larger proposal that is subject to SEPA for other reasons (e.g., the need to obtain other permits that are not exempt from SEPA)

- (e) It is part of a series of exempt actions that, together, trigger the need to do a threshold determination, as defined under WAC 197-11-305.

This application is for 1.6 cfs so it does exceed the 1 cfs in (a) above, so it therefore is not categorically exempt from SEPA based on this criteria. The applicant was contacted related to the SEPA requirement since this application is not categorically exempt from SEPA.

The applicant stated in their response that since they are a federal agency, they are required to comply with the National Environmental Policy Act (NEPA) provisions specified in the Code of Federal Regulations (CFR). The applicant provided a copy of pertinent provisions of the CFR, including 40 CFR 1508.4(1), where Categorical Exclusions (CX) for NEPA are addressed and which states that "Categorical exclusions are defined as a group of actions that would have no significant individual or cumulative effect on the quality of the human environment and, for which in the absence of extraordinary circumstances, neither an environmental assessment nor an environmental impact statement is required."

Based on the actions associated with this application which is an application for an existing use of water, with no additional water planned to be used than what is presently being used, and with the majority of the water for this application being non-consumptive, the applicant has determined that this action is a categorical exclusion under NEPA.

## INVESTIGATION

### Site Visit

The following information was obtained from the applicant, Ecology, and a site inspection conducted by Jerry Louthain of HDR on May 14, 2013 with the applicant's representative, Casey Risley, who is the Hatchery Manager for this facility. Additional information relating to this application was provided by the applicant following the site visit.

### Other Water Rights Appurtenant to the Proposed Place of Use

The applicant has a number of existing water rights for this fish hatchery. Information on these water rights is shown in the following table.

**Table 2. Summary of Existing Water Rights**

Water Right	Priority Date	Qi	Qa	Source	Purpose
SW Cert 1193	12/12/1921	4.456 cfs	N/A	L. W. Salmon	Fish Prop.
SW Cert 1385	6/12/1939	15.6 cfs	N/A	L. W. Salmon	Fish Prop.
SW Cert 4505	3/8/1949	34.4 cfs	N/A	L. W. Salmon	Fish Prop.
SW Cert 5670	9/19/1950	0.11 cfs	N/A	Unn. spring	Domestic sup. Irrig. Of 10A.
SW Cert 7068	7/20/1956	18.0 cfs	N/A	L. W. Salmon	Fish Prop.
SW Cert 8220	6/20/1960	3.0 cfs	N/A	Unn. springs	Fish Prop.
G2-29251C	7/19/1995	300 gpm	323 (non-cons)	Well	Fish Prop.

Surface Water Certificate No. 5670 has the same spring source as the portion of this application for multiple domestic supply. The instantaneous quantity (Qi) of 0.11 cfs for SW Certificate 5670 is essentially the same as the subject application, so any Qi approved under this application for multiple domestic supply would be non-additive. Since there is no annual quantity limitation shown on SW Certificate No. 5670, any annual quantity approved for multiple domestic supply under this application would also be considered as non-additive.

The subject application was filed for multiple domestic supply since the current place of use for domestic supply covers a much larger area than the place of use described as the NW ¼ SW ¼ for SW Certificate 5670 when it was issued in 1950. The current place of use for domestic supply includes several parcel numbers which total approximately 380 acres, as compared to the 40 acres described as the place of use for SW Certificate 5670.

The irrigation portion of SW Certificate 5670 is for irrigation of lawns and garden areas for the residences and the common areas around the hatchery buildings. A separate pipeline of untreated water from this same spring source is used for distribution of irrigation water to these areas.

All of the other water rights listed above are for different sources than the two sources associated with this application.

#### **History of Water Use**

Water has been used every year since the operation of this fish hatchery began in 1896.

The applicant provided a copy of their meter reading records of daily water usage since April 2003 for the domestic supply source. From these records, the average annual water usage for the 8-year period between December 2003 and December 2011 was 60,280,491 gallons, which is equivalent to 18.5 acre-feet per year. The maximum annual water usage during this period was 6,725,332 gallons between December 2006 and December 2007. This is equivalent to 20.6 acre-feet per year.

The applicant has no records of the rate of diversion from the un-named spring for domestic supply.

Only limited records are available for the instantaneous quantity diverted from Hillside Spring for fish hatchery usage. The applicant stated that the applied-for diversion rate of 1.5 cfs, which is equivalent to approximately 675 gallons, is the maximum recorded rate of diversion from the Hillside Spring source. As stated above, there are three other sources of water used for fish propagation, with the principal source being the Little White Salmon River.

Table 2 shows the existing water rights for this hatchery from the Little White Salmon and other un-named springs. These two other sources and the Hillside Springs source for this application make up the three sources that are used in combination for the hatchery. Since there is no existing water right for the Hillside Spring source, any instantaneous amount approved under this application would be additive to the existing water rights.

As stated above, the water usage for fish propagation is non-consumptive, since this water is all returned to the Little White Salmon River.

#### **Current Use and Proposed Water Use**

The current use is described above and is the same as the proposed water use. No additional use of water is planned at this time.



### **Impairment Considerations**

There are no other surface or ground water rights in the vicinity that could be impaired by this water use, since this water use is essentially at the mouth of the Little White Salmon River drainage area. The reach of this drainage area that is downstream of this existing water use is in a pool area of the Columbia River, known as Drano Lake. There are no existing downstream water users in the Little White Salmon River drainage area.

### **Beneficial Use**

The use of water for multiple domestic supply and fish hatchery purposes is defined in statute as beneficial uses of water (RCW 90.54.020(1)).

### **Public Interest Considerations**

Phil Crane of Ecology's Southwest Regional Office had an email exchange in June 2012 with Steve Boessow, Washington State Department of Fish and Wildlife (WDFW) Instream Flow Biologist, to determine if there were any concerns by WDFW related to this application. Mr. Boessow concluded that there is likely no impact to the fisheries resource as a result of using water based on this application, since the proposed water source is non-fish bearing and drains directly to the Little White Salmon River at Drano Lake and the Columbia River, which backs up water near this hatchery.

There were also no protests filed or objections made to the approval of this application.

Therefore, approval of this application is not considered to be detrimental to the public welfare.

### **Four Statutory Tests**

This Report of Examination evaluates the application based on the information presented above. To approve the application, Ecology must issue written findings of fact and determine that each of the following four requirements of RCW 90.03.290 has been satisfied:

1. The proposed appropriation would be put to a beneficial use
2. Water is available for appropriation
3. The proposed appropriation would not impair existing water rights
4. The proposed appropriation would not be detrimental to the public welfare.

### **CONCLUSIONS**

The conclusions based on the above investigation are as follow:

1. The proposed appropriation for multiple domestic supply and fish hatchery usage are beneficial uses of water
2. The approved quantities are available for appropriation
3. This new appropriation will not impair senior water rights
4. This new appropriation will not be detrimental to the public welfare.

## RECOMMENDATION

Based on the information presented above, the author recommends that this request for a water right be approved in the amounts described below, and within the limitations, and provisions on pages 1 through 3 of this report.

### Purpose of Use and Authorized Quantities

The amount of water recommended is a maximum limit and the water user may only use that amount of water within the specified limit that is reasonable and beneficial:

0.1 cfs and 20.6 acre-ft/yr (both non-additive) from an un-named spring for multiple domestic supply

1.5 cfs (non-consumptive) from Hillside Spring for fish hatchery usage.

Point of Diversion:

1) Multiple domestic supply-NE ¼ NW ¼ Section 26, Township 3 North, Range9.E.W.M.

2) Fish hatchery -SE ¼ NW ¼ Section 26, Township 3 North, Range9.E.W.M

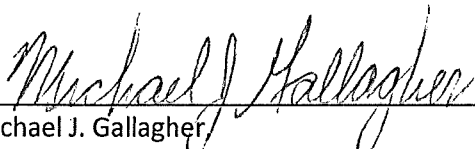
Place of Use: As referenced on Page 2 of this Report of Examination and shown in ATTACHMENT 1.

Report by:

Jerry Louthain, P.E.  
HDR Engineering, Inc.

Date

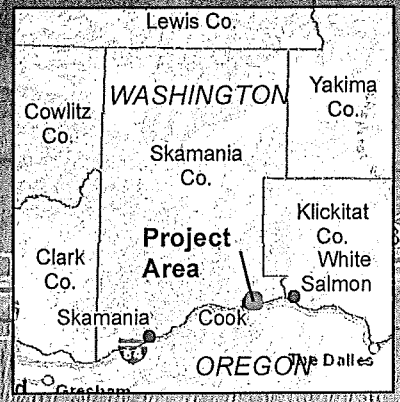
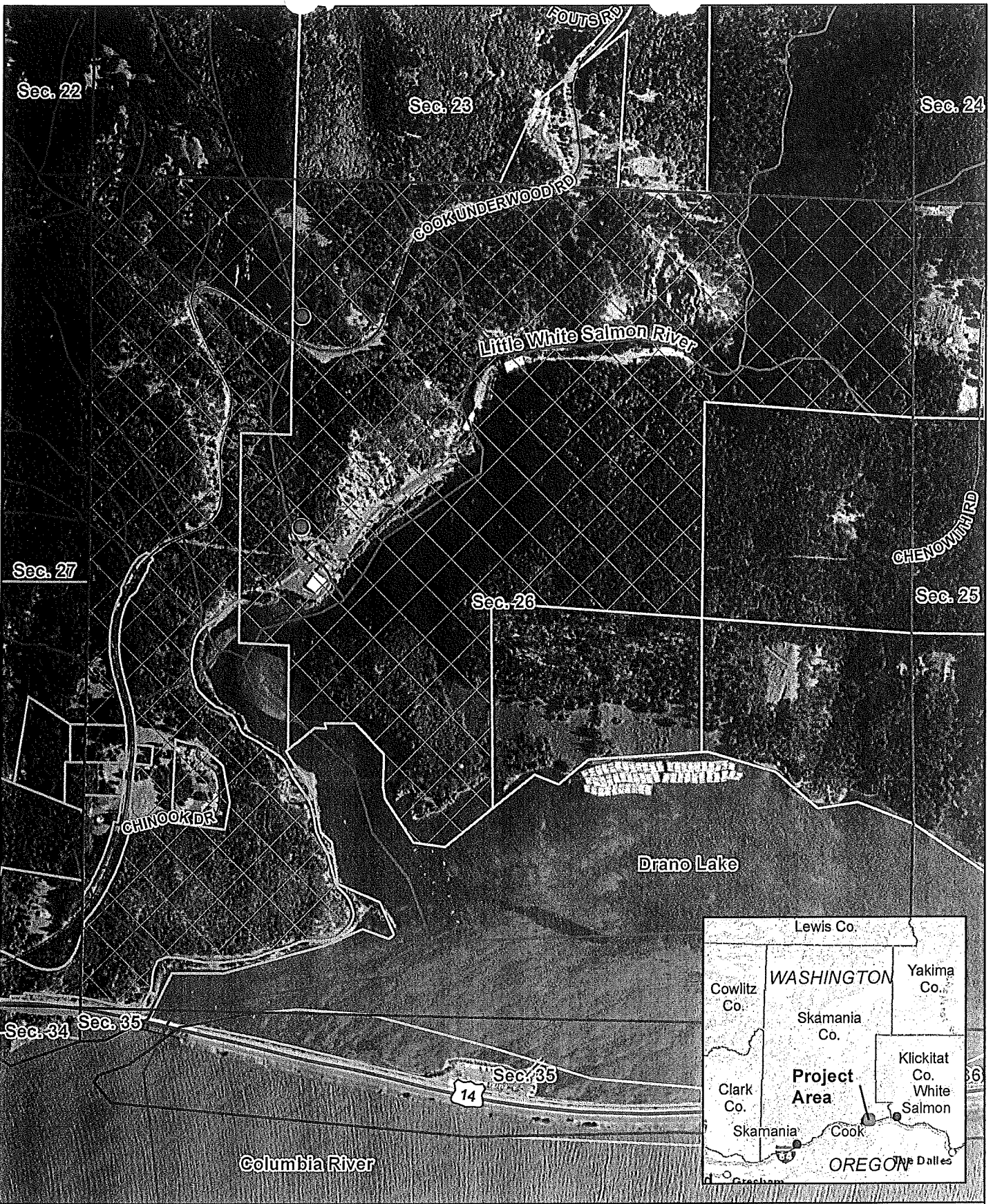
Reviewed by:

  
Michael J. Gallagher  
Ecology Water Resources Program

12/05/2013  
Date

ATTACHMENT 1 - Points of diversion and Place of Use for Application No. S2-30600

*If you need this publication in an alternate format, please call Water Resources Program at 360 407-6600. Persons with hearing loss can call 711 for Washington Relay Service. Persons with a speech disability can call 877-833-6341.*



**Legend**

	Point of Diversion		Sections (T. 3N, R. 9E)
	Place of Use		Parcel
	Stream/River		

**Little White Salmon Hatchery  
USFWS**

0 250 500 1,000 Feet

N

